

Message Text

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E.O. 11652: GDS

TAGS: UNGA, EGEN

SUBJECT:30TH UNGA: AGENDA ITEM 65 - MID-TERM REVIEW AND
APPRAISAL

REFS: A) USUN 5271; B) USUN 4525

1. DRAFT REPORT/RESOLUTION ON MID-TERM REVIEW AND AP-
PRAISAL PREPARED BY INDIA AND UPPER VOLTA NOW RECEIVED
AND UNDER REVIEW IN DEPARTMENT. OUR PRELIMINARY EXAMINA-
TION INDICATES THAT IT REOPENS MANY OF THE DIFFICULT ISSUES
OF THE 7TH SPECIAL SESSION AS WELL AS PARTICULARLY CON-
TENTIOUS ISSUES FROM THE 6TH SPECIAL SESSION AND THE CERDS,
SUCH AS PRODUCER ASSOCIATIONS AND PERMANENT SOVEREIGNTY
OVER NATURAL RESOURCES.

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2. WE NOTE THAT THIS PAPER WILL BE PRESENTED TO THE G-77

FOR ITS APPROVAL BY THE END OF OCTOBER. IN DISCUSSION WITH LEADERS OF THE G-77, YOU SHOULD TAKE THE LINE IN REF B THAT THE UNGA 7TH SPECIAL SESSION RESOLUTION 3362 COVERED THE MAIN ISSUES OF THE INTERNATIONAL DEVELOPMENT STRATEGY (IDS), AND THAT IT HAS IN KEY AREAS OVERTAKEN THE PREVIOUS WORK OF THE REVIEW AND APPRAISAL COMMITTEE, INCLUDING THE G-77 DRAFT REVISION OF THE IDS.

3. THE U.S. BELIEVES THAT THIS RESOLUTION REPRESENTS A CONCRETE AGENDA FOR NEGOTIATION BETWEEN THE DEVELOPED AND THE DEVELOPING COQNTRIES FOR SOME TIME TO COME. WE PLAN TO DEVOTE OUR ENERGY TO THE VIGOROUS IMPLEMENTATION OF THE PROPOSALS OF SECRETARY KISSINGER IN HIS SEPTEMBER 1 SPEECH, AND TO OTHER PROPOSALS IN RESOLUTION 3362 TO WHICH WE AGREED. WE THINK IT IS MOST DESIRABLE FOR ALL COUNTRIES TO MOVE AHEAD WITH THE IMPLEMENTATION OF RESOLUTION 3362, AND THE ACHIEVEMENT OF SPECIFIC OBJECTIVES, IN ALL APPROPRIATE FORA. OUR CONCERN IS THAT THE CONCENTRATION OF COMMITTEE II ON A DRAFT SUCH AS THAT BROUGHT FORWARD BY INDIA AND UPPER VOLTA WOULD IN EFFECT IGNORE THE CONSTRUCTIVE RESULTS ACHIEVED IN RESOLUTION 3362 AND WOULD FORCE BOTH DEVELOPED AND DEVELOPING COUNTRIES TO BEGIN TORTUOUS NEGOTIATIONS ONCE MORE OVER THE SAME ISSUES WHICH THEY THRASHED OUT AT GREAT LENGTH AT THE 7TH SPECIAL SESSION. WE ARE CONVINCED THAT THE END PRODUCT WOULD NOT LIKELY BE AN IMPROVEMENT ON RESOLUTION 3362 AND THAT THE NEGOTIATIONS MIGHT HAVE AN ADVERSE EFFECT ON THE CURRENT CONSTRUCTIVE ATMOSPHERE AND THEREBY RETARD IMPLEMENTATION. THIS WOULD BE PARTICULARLY TRUE IF THE DRAFT RESOLUTION FORCES A STERILE AND CONTENTIOUS DEBATE ON AREAS IN WHICH AGREEMENT COULD NOT BE REACHED.

4. WE AGREE WITH THE VIEW EXPRESSED IN REF B THAT IT IS TOO SOON TO OPEN DISCUSSIONS OF THESE ISSUES AGAIN AND THAT REVIEW AND REVISION OF THE IDS SHOULD BE POSTPONED UNTIL OTHER KEY ECONOMIC EVENTS HAVE TAKEN PLACE, INCLUDING THE INITIAL WORK OF THE PRODUCER/CONSUMER COMMISSIONS AND UNCTAD IV IN MAY OF 1976.

5. IF THE DEVELOPING COUNTRIES FEEL STRONGLY THAT SOME
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RESOLUTION REGARDING A MID-TERM REVIEW AND APPRAISAL OF THE IDS IS NECESSARY AT THIS TIME, WE THINK THAT USUN SHOULD ATTEMPT TO DIVERT THEM FROM THE TYPE OF RESOLUTION DRAFTED BY INDIA AND UPPER VOLTA TO A MUCH SHORTER, BASICALLY PROCEDURAL, RESOLUTION. THE FIRST PART OF SUCH A RESOLUTION MIGHT BRIEFLY REVIEW PROGRESS AND SHORTFALLS WITH RESPECT TO THE GOALS OF THE IDS AT MID-TERM WITH, WHERE POSSIBLE, SOME OF THE LANGUAGE FROM THE INDIAN/UPPER VOLTA

DRAFT. THE SECOND PART COULD THEN EMPHASIZE THAT RESOLUTION 3362 EMBODIES AN AGREED AGENDA AND APPROACH TO RESOLVE THE MAJOR PROBLEMS INVOLVED AND CALL UPON ALL GOVERNMENTS AND INTERNATIONAL ORGANIZATIONS TO GIVE THE HIGHEST PRIORITY TO ITS IMPLEMENTATION. TANK HAS REJOINED THE DELEGATION

AND IS AVAILABLE TO WORK INTENSIVELY ON ILLUSTRATIVE LANGUAGE IF THIS WOULD BE HELPFUL.

6. IF THE G-77 ACCEPTS THE INDIAN/UPPER VOLTA DRAFT AS THE BASIS FOR NEGOTIATIONS, WE AGREE THAT THE COUNTER-PROPOSAL IDEA IN PARA 3 OF REF A HAS MERIT. IN THIS REGARD WE BELIEVE THAT A U.S. COUNTER-PROPOSAL SIMILAR TO THAT DESCRIBED IN THE PREVIOUS PARAGRAPH WOULD BE MUCH MORE SUITABLE THAN A LENGTHY U.S. DRAFT WHICH WOULD DIG DEEPLY INTO THE SAME SUBSTANCE COVERED IN RESOLUTION 3362. MEANWHILE THE DEPARTMENT IS PREPARING COMMENTS ON THE INADEQUACIES, INACCURACIES AND LACK OF BALANCE OF THE INDIAN/UPPER VOLTA DRAFT FOR USE BY USUN IN DRAWING UP A COUNTER-PROPOSAL. WE WOULD LIKE TO STRESS AGAIN, HOWEVER, OUR WISH TO AVOID DEBATING AD NAUSEAM IN THE 30TH UNGA THE ISSUES COVERED IN RESOLUTION 3362. THIS COULD ONLY DETRACT FROM THE PROGRESS TOWARD CONCRETE ACHIEVEMENT WHICH IS NOW UNDERWAY IN A NUMBER OF DIFFERENT FORA ALONG THE LINES ESTABLISHED IN RESOLUTION 3362. INGERSOLL

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